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9
 10 IN THE UNITED STATES DISTRICT COURT
 11 FOR THE NORTHERN DISTRICT OF CALIFORNIA
 12 OAKLAND DIVISION

13
 14 **TODD ASHKER, et al.,**

15 Plaintiffs,

16 v.

17 **GOVERNOR OF THE STATE OF**
 18 **CALIFORNIA, et al.,**

19 Defendants.

4:09-cv-05796-CW (RMI)

**DEFENDANTS' OPPOSITION TO
 PLAINTIFFS' MOTION FOR *DE NOVO*
 DETERMINATION OF DISPOSITIVE
 RULING BY MAGISTRATE JUDGE
 REGARDING PLAINTIFFS' SECOND
 MOTION FOR EXTENSION OF
 SETTLEMENT AGREEMENT
 (CORRECTED)**

Date: October 28, 2021
 Time: 2:00 p.m.
 Place: By Videoconference
 Judge: The Honorable Claudia Wilken

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INTRODUCTION

1
2 The Court can end a class action that settled nearly six years ago, at which time this Court
3 praised the parties' settlement agreement as "remarkable," "extremely fair, extremely humane,
4 and extremely innovative." (ECF No. 493.) No one disputes that Defendants met their threshold
5 settlement obligation to reform their Security Housing Unit policies. Therefore, it would not be
6 "astonishing," as Plaintiffs boldly contend (Pls.' Mot. for *De Novo* Determination of Dispositive
7 Ruling by Magistrate Judge, ECF No. 1507 ("Pls.' *De Novo* Mot.") at 6), to terminate this case.
8 Inmates are no longer assigned to any form of segregated housing based solely on "gang
9 affiliation;" it now requires specific conduct, subject to CDCR's disciplinary process (which was
10 not challenged in the underlying litigation), to be transferred to a Security Housing Unit. The
11 Security Housing Unit population has dramatically decreased and CDCR has shuttered or
12 repurposed many of its SHU units. (ECF No. 985-3.) The settlement worked—any inmate in
13 secured housing is there because his behavior violated prison rules.

14 On July 12, 2021, Magistrate Judge Illman, to whom this Court assigned daily management
15 of this case following Magistrate Judge Vadas' retirement (ECF No. 856), found and
16 recommended that this case terminate. (Report & Recommendation Re: Mot. to Extend
17 Settlement Agreement, ECF No. 1497 ("R&R").) The Magistrate Judge, tasked by this Court to
18 steer the case to resolution, knows its historical context and present posture, and is well
19 positioned to evaluate whether Defendants have met their settlement obligations. The Magistrate
20 Judge reviewed the parties' extensive briefing on Plaintiffs' second effort to extend the
21 settlement, and informed by his day-to-day case management over another monitoring year,
22 found that Plaintiffs failed to meet their evidentiary burden to show current and ongoing systemic
23 due-process violations in CDCR's settlement implementation. (*See generally* R&R.) Plaintiffs
24 object, largely—but incorrectly—relying on this Court's first extension order as "law of the case"
25 that cannot be reconsidered.¹ The Court should reject their efforts to keep this settled case alive,

26
27
28 ¹ The law of the case doctrine does not apply where, as here, there is new evidence, a
different factual record, or changed circumstances. *U.S. v. Lummi Indian Tribe*, 235 F.3d 443,
452-53 (9th Cir. 2000). As in *Askins v. U.S. Dep't of Homeland Sec.*, 899 F.3d 1035, 1043 (9th
Cir. 2018), which discussed law of the case in the context of amended pleadings, this Court "is

1 both on the grounds on which the Magistrate Judge based his recommendation and on the grounds
2 that he did not reach, but found to be “both compelling and persuasive.” (R&R at 10.)

3 First, this Court need not reach the merits of Plaintiffs’ parole and confidential information
4 claims as they fall outside of the scope of the agreement and the narrow issues the parties agreed
5 could extend this Court’s jurisdiction.

6 Second, should the Court reach the merits of Plaintiffs’ claims, the Board of Parole
7 Hearings’ (Board) potential consideration of gang validations in parole determinations does not
8 violate Plaintiffs’ due process rights. Plaintiffs are judicially estopped from arguing otherwise,
9 having confirmed they do “not seek to change parole policies” under the agreement. Regardless,
10 as required by well-established law unchanged by the parties’ settlement, Defendants give class
11 members the opportunity to be heard at their parole hearing and a statement of reasons when
12 parole is denied, which is what due process requires. Plaintiffs rely on a handful of inmates’
13 parole proceedings to argue otherwise, but none were denied parole based solely on their gang
14 validation. Instead, the record shows that the Board performed a comprehensive evaluation for
15 each inmate’s case factors, [REDACTED] As the
16 Magistrate Judge found, these “parole procedures do not, by any means, manifest anything
17 approaching systemic and ongoing due process violations[.]” (R&R at 10.)

18 Third, Defendants do not misuse confidential information in disciplinary proceedings. If
19 anything here is “astonishing,” as Plaintiffs claim, it is Plaintiffs’ repeated slander (counsel is
20 subject to Federal Rule of Civil Procedure 11) that Defendants “lie” and fabricate evidence during
21 disciplinary proceedings. Class members, like all inmates, are given advance written notice of the
22 charges against them so they can marshal the facts and prepare a defense. Plaintiffs go on at

23 free to follow the same reasoning and hold that the” violations as presented in Plaintiffs’ second
24 extension motion persist today, but it cannot reach that conclusion based on “any law of the
25 case.” (See R&R at 10 (assuming without deciding that RCGP placement gives rise to a liberty
26 interest).) So however this Court decides the second extension motion, it “requires a new
27 determination” and “leaves the district court free to correct any errors or misunderstandings
28 without having to find that its prior decision was ‘clearly erroneous.’” See *id.* At bottom, the
doctrine simply “allows the court to impose a heightened burden on [a party]—to show clear
error, changed law, new evidence, changed circumstances, or manifest injustice.” *Id.* Plaintiffs’
second extension motion is based on a new record or changed circumstances and, thus, requires a
new determination; otherwise, manifest injustice would result if jurisdiction over the settlement
agreement is extended based on an old record or erroneous legal rulings.

1 length about the results of individual inmates’ disciplinary proceedings while ignoring the
2 complete record. But the record is clear—Defendants do not “fabricate” information or fail to
3 adequately disclose confidential information. Instead, each proceeding Plaintiffs rely on to
4 support an extension of the settlement illustrates overwhelming evidence of guilt, timely
5 disclosure of confidential information via Confidential Information Disclosure Forms, and an
6 opportunity for inmates to challenge that evidence. The record also shows Defendants’ efforts to
7 determine the reliability of confidential information, as required by the settlement, regulations,
8 and case law. Therefore, even by the measure of the Court’s ruling on the first extension motion,
9 Plaintiffs failed on their second motion to submit sufficient admissible evidence showing current
10 and ongoing systemic misuse of confidential information in disciplinary proceedings.

11 Fourth, the placement and retention procedures governing the Restricted Custody General
12 Population housing unit (RCGP), which the parties negotiated and this Court approved, do not
13 violate class members’ due process rights. Plaintiffs fail to show that Defendants, under well-
14 established case law governing housing decisions in correctional settings captured by the parties’
15 settlement, failed to provide adequate notice of the reasons for RCGP placement and retention, or
16 that the inmates did not receive sufficient periodic review regarding their housing. Plaintiffs
17 settled this case after negotiating the amount of due process owed to inmates assigned to the
18 RCGP. Plaintiffs’ second extension motion confirms that Defendants apply the procedures agreed
19 to by the parties, and approved by this Court, in connection with RCGP assignment, review, and
20 retention.

21 Finally, Plaintiffs cannot use the settlement’s extension provisions to raise requests for
22 discovery sanctions and enforcement-type remedies. As the Magistrate Judge noted, “Plaintiffs
23 have developed this habit of including blanket requests for enforcement type relief in various
24 unrelated motions or papers.” (R&R at 11-12.) This Court has also rejected Plaintiffs’ overreach,
25 when it denied Plaintiffs’ request for extensive remedial relief on their first extension motion by
26 holding that “[t]he only issue now before the Court is whether Plaintiffs have shown that the
27 settlement agreement should be extended by twelve months under paragraph 41.” (ECF No. 1440
28

1 at 56, n.10.) The same is true now—the settlement’s terms control, and the Court should reject
2 Plaintiffs’ request for spoliation sanctions and other remedies.

3 In sum, an order rejecting the Magistrate Judge’s findings and recommendations would
4 undermine the letter and spirit of the parties’ settlement, which this Court approved. The Court
5 should adopt the Magistrate Judge’s findings and recommendations in full, and finally terminate
6 this settled case.

7 STANDARD OF REVIEW

8 This Court is obligated to “determine *de novo* any part of the [Report and
9 Recommendation] that has been properly objected to.” FED. R. CIV. P. 72(b)(3). Notwithstanding
10 the Court’s *de novo* review, the Magistrate Judge’s findings and recommendations here are
11 entitled to deference and should, at a minimum, inform the Court’s analysis, particularly given the
12 authority the Court granted the Magistrate Judge to manage the case’s day-to-day activity. Indeed,
13 the magistrate’s role “substantially assists the district judge in performance of [the court’s]
14 judicial function,” “helps focus the court’s attention on the relevant portions of what may be a
15 voluminous record,” and “helps the court move directly to those legal arguments made by the
16 parties that find some support in the record.” *Mathews v. Weber*, 423 U.S. 261, 271 (1976). The
17 “magistrate’s report puts before the district judge a preliminary evaluation of the cumulative
18 effect of the evidence in the record, to which the parties may address argument, and in this way
19 narrows the dispute.” *Id.*

20 Here, the dispute is whether, under the settlement’s paragraph 41, Plaintiffs have met their
21 burden of proof to extend the Court’s jurisdiction. The agreement shall automatically terminate
22 unless Plaintiffs present by a “preponderance of the evidence that current and ongoing systemic
23 violations of the Eighth Amendment or the Due Process Clause of the Fourteenth Amendment”
24 exist “as alleged in” Plaintiffs’ complaints or “as a result of CDCR’s reforms to its Step Down
25 Program or the SHU policies contemplated by this Agreement.” (Settlement Agreement, ECF
26 No. 424-2 (“Agreement”) at ¶ 41.) As the Magistrate Judge found, Plaintiffs failed to meet their
27 burden. Plaintiffs’ objections to the Magistrate Judge’s findings lack merit. The Court should
28 fully adopt the Magistrate Judge’s recommendation and terminate this case.

ARGUMENT

I. TWO OF PLAINTIFFS' CLAIMS FALL OUTSIDE THE SCOPE OF THE PARTIES' SETTLEMENT AGREEMENT AND CANNOT EXTEND THE COURT'S JURISDICTION.

While the Magistrate Judge reached the merits of Plaintiffs' parole and confidential information claims, and correctly found the claims meritless, this Court need not reach those questions. As a threshold issue, neither Plaintiffs' parole claim nor their confidential information claim establishes a "violation[] of the Eighth Amendment or the Due Process Clause of the Fourteenth Amendment of the United States Constitution as alleged in" the operative complaint, nor is either claim premised on alleged due-process violations that are "a result of CDCR's reforms to its Step Down Program or [] SHU policies." (Agreement ¶ 41 (limiting grounds under which Settlement Agreement can be extended).) This action challenged CDCR's former policy of housing inmates in Security Housing Units indefinitely based solely on their gang affiliation, not parole or the use of confidential information. (ECF No. 388, Pls.' Supp. Compl. at 57-58.)

Plaintiffs' effort to extend the settlement on these two bases is contrary to the Agreement's plain terms and to California law governing contracts. Plaintiffs contort the grounds on which the settlement can be extended, misconstruing the phrases "violations . . . alleged in," and "as a result of." (*See* Defs.' Opp'n to Pls.' 2d Mot. Extend, ECF No. 1419-4 ("Defs.' Opp'n") at 3-5.) The former phrase is expressly limited to violations alleged in the operative complaints, which raised two Eighth Amendment violations and one Fourteenth Amendment due process violation related to housing inmates in Security Housing Units based solely on gang affiliation. (Pls.' Supp. Compl. at 47-56.) The complaint did not allege a due process violation related to the use of confidential information or parole decisions (*see id.*), so those claims are not "violations . . . alleged in" the operative complaint.

Similarly, "as a result of" has a plain meaning, which must be used here. CAL. CIV. CODE § 1644 (requiring contractual terms to be given their plain meaning); *see also Baddie v. Berkeley Farms, Inc.*, 64 F.3d 487 490 (9th Cir. 1995) (interpreting "as a result of" to mean direct or proximate causation). Plaintiffs can only extend the settlement based on claims arising as "a result of CDCR's reforms to its Step Down Program or [] SHU policies." (Agreement ¶ 41.) CDCR's

1 reforms to these policies did not result in any change to the use of confidential information. The
2 settlement makes that distinction clear, as reforms to the Step Down Program and Security
3 Housing Unit policies are completely separate from, and do not refer to, reforms to CDCR's use
4 of confidential information. (*Compare* Agreement ¶¶ 13, 22 *with* ¶ 34.) Similarly, Plaintiffs have
5 not demonstrated that the Board of Parole Hearings, which is not a party to this litigation or to the
6 settlement, made any changes to its practices because of the settlement, so they have not
7 demonstrated that any independent parole decisions by the Board were "as a result of" the
8 settlement. This Court should reject Plaintiffs' parole and confidential information claims without
9 reaching the claims' merit (which also fail).

10 **II. THE MAGISTRATE JUDGE IDENTIFIED THE CORRECT LEGAL STANDARD FOR DUE**
11 **PROCESS IN THE PAROLE CONTEXT, AND PROPERLY CONCLUDED THAT PLAINTIFFS**
12 **HAVE NOT DEMONSTRATED A CURRENT, ONGOING, AND SYSTEMIC VIOLATION OF**
13 **THAT STANDARD.**

14 Plaintiffs continue to ignore well-established case law governing due process in parole
15 proceedings. In contrast to their position in opposing Defendants' recent stay motion, Plaintiffs
16 now take the position that their two extension motions are "based on the same due process
17 arguments and a comparable factual record," thus the rulings on each motion must be identical.
18 (*Compare* ECF No. 1475 *with* Pls.' *De Novo* Mot. at 6.) But, in opposing Plaintiffs' second
19 extension motion, Defendants meticulously dissected the specific alleged "examples" of due
20 process violations that Plaintiffs identified, which the Magistrate Judge noted in ruling for
21 Defendants. (R&R at 3, 7.) Defendants addressed each piece of evidence to show that the Board
22 did not once rely solely on a class member's gang validation to deny the inmate parole. Plaintiffs
23 argue that the law of the case doctrine prohibits this Court from considering whether Plaintiffs
24 have carried their burden of proving an ongoing and systemic due process violation, because the
25 Court found that Plaintiffs met that burden on a different record three years ago. (Pls.' *De Novo*
26 Mot. at 16-17.) Under Plaintiffs' theory, Plaintiffs would be guaranteed endless settlement
27 extensions based on the Court's first extension order. But that is not the law, particularly on this
28 new record. *See Askins*, 899 F.3d at 1042 ("The law of the case doctrine does not preclude a court
from reassessing its own legal rulings in the same case.").

1 **A. Plaintiffs Are Judicially Estopped from Asserting Their Parole Claim.**

2 Judicial estoppel prevents a litigant from gaining an unfair advantage by taking inconsistent
 3 positions at various stages of a lawsuit, i.e., “playing fast and loose with the courts.” *Milton H.*
 4 *Greene Archives, Inc. v. Marilyn Monroe LLC*, 692 F.3d 983, 993 (9th Cir. 2012). That is
 5 precisely what Plaintiffs are doing here. Despite previously representing to the Court that the
 6 settlement would not exonerate past gang validations and confirming that they “did not seek to
 7 change parole policies,” (ECF No. 486 at 17-18), Plaintiffs now seek to invalidate past gang
 8 validations for parole purposes and change parole policies. (Pls.’ Second Mot. Extend, ECF No.
 9 1346-4 (“Pls.’ 2d Mot. Extend”) at 16.) Plaintiffs seek an order requiring that CDCR give the
 10 Board a directive about what the Board may consider when making parole-suitability
 11 determinations, specifically that gang validations “should not be presumed to reliably indicate
 12 that the inmate was active with a prison gang,” and that the Board “only consider overt acts of
 13 recent gang activity.” (*Id.* at 69.) According to Plaintiffs, CDCR’s retention of prior gang
 14 validations in class members’ files violate their right to due process in seeking parole. (Pls.’ *De*
 15 *Novo* Mot. at 12-13.) This cannot be a ground to extend the settlement.

16 Plaintiffs seek to extend the settlement because the Board considers prior gang validations,
 17 effectively arguing they should have been exonerated. But Plaintiffs took a different position
 18 when seeking the settlement’s approval. (ECF No. 486 (asserting that even though the settlement
 19 did not exonerate past gang validations or change parole policies, that did not detract from the
 20 overall fairness and adequacy of the settlement).) Likewise, by demanding that CDCR tell the
 21 Board how to weigh evidence when making parole-suitability determinations, Plaintiffs seek to
 22 change parole policies.² This Court should reject Plaintiffs’ gamesmanship and find that Plaintiffs
 23 are judicially estopped from extending the settlement based on their challenge to the manner in
 24 which the Board determines an inmate’s parole suitability.

25
 26
 27
 28 ² Plaintiffs also appear to collaterally attack California’s regulations governing parole-suitability determinations. *See, e.g.*, Cal. Code Regs., tit. 15 §§ 2235-2449.34.

1 **B. Plaintiffs Do Not Cite the Correct Legal Standard, Nor Does Their**
 2 **Evidence Demonstrate a Systemic and Ongoing Violation of Due Process.**

3 Plaintiffs continue to misstate and misapply the law governing due process in parole
 4 proceedings. The Magistrate Judge got it right, and this Court should adopt his findings and
 5 recommendations. “There is no constitutional or inherent right of a convicted person to be
 6 conditionally released before the expiration of a valid sentence.” *Greenholtz v. Inmates of*
 7 *Nebraska Penal & Corr. Complex*, 442 U.S. 1, 7 (1979). It is only where a parole scheme creates
 8 an expectation of release that procedural due process protections attach. *See id.* at 13. And the
 9 only procedural protections required in the parole context are an opportunity to be heard, and
 10 when parole is denied, a statement of reason for the denial. *Id.* at 16. The standard is minimally
 11 stringent, in part because a parole-suitability determination is “essentially an experienced
 12 prediction based on a host of variables,” and “there is no prescribed or defined combination of
 13 facts which, if shown, would mandate release on parole.” *Id.* If an inmate received these
 14 protections, that “should [be] the beginning and the end” of the due-process inquiry. *Swarthout v.*
 15 *Cooke*, 562 U.S. 216, 217-19 (2011); *see also Roberts v. Hartley*, 640 F.3d 1042, 1046 (9th Cir.
 16 2011) (“[i]f the state affords the procedural protections required by *Greenholtz* and *Swarthout*,
 17 that is the end of the matter”). Plaintiffs’ evidence establishes that inmates are afforded these
 18 procedural protections and more when seeking parole. (*See Decl. of Shryock Supp. Defs.’ Opp’n*
 19 *to Pls.’ 2d Mot. Extend*, ECF No. 1419-13 (“*Shryock Decl.*”) at Ex. 3.) As the Magistrate Judge
 20 found, Plaintiffs have not proved a systemic and ongoing constitutional violation to support
 21 extending the settlement. (R&R at 10.)

22 Plaintiffs, relying on *Mathews v. Eldridge*, 424 U.S. 319 (1976), note that due process also
 23 requires “the opportunity to be heard at a meaningful time and in a meaningful manner,” and
 24 contort that noncontroversial principle to demand procedural protections beyond those required
 25 by the Constitution.³ (*Pls.’ Reply Supp. 2d Mot. Extend*, ECF No. 1446-4 at 40.) The argument is
 26 inconsistent with the Supreme Court’s holding in *Greenholtz*. There, the Court cited *Mathews*, but

27 _____
 28 ³ Defendants challenge the Court’s ruling on this issue on appeal of the Court’s first
 extension order.

1 concluded that no additional procedures, beyond an opportunity to be heard and a statement of
2 reasons why parole was denied, is required in the parole context. *Greenholtz*, 442 U.S. at 14-16.
3 Plaintiffs argue that the authority the Magistrate Judge relied on is distinguishable, but they do
4 not present any authority requiring the right to additional procedural protections. And that is
5 because none exists.

6 Plaintiffs also attack the Board's parole policies by arguing class members do not have a
7 meaningful opportunity to challenge confidential information. (Pls.' *De Novo* Mot. at 13-14.) The
8 Ninth Circuit, and all district courts that have considered the issue, have uniformly held that if an
9 inmate is given an opportunity to be heard and a statement of reasons parole is denied, the use of,
10 or failure to disclose, confidential information relied upon in parole suitability hearings does not
11 violate due process.⁴ The crux of Plaintiffs' complaint that confidential information is used in
12 parole proceedings is that, "[b]y the time of the hearing, witnesses have become unavailable,
13 evidence has gone stale, and investigation is impossible." (Pls.' *De Novo* Mot. at 18-19.) But the
14 right to call witnesses and present evidence are rights afforded to the accused in the guilt-
15 determination phase of criminal, adversarial proceedings; inmates are not constitutionally entitled
16 to these processes in the parole context, as the Supreme Court and Ninth Circuit have reiterated.
17 *See, e.g., Greenholtz*, 442 U.S. at 15-16; *Swarthout v. Cooke*, 562 U.S. 216, 220 (2011). The
18 Magistrate Judge correctly rejected Plaintiffs' attempt to equate the discretionary parole-release
19 determination with a guilt determination, and to convert the parole process into an adversarial
20 proceeding. (R&R at 9); *see also Greenholtz*, 442 U.S. at 15-16.

21 Finally, Plaintiffs attack the Board's parole policies by claiming it continues to use
22 "unreliable gang validations" to deny class members a fair opportunity to seek parole. (Pls.' *De*

23 ⁴ *See Harrison v. Shaffer*, No. 19-17409, 2021 WL 374575, at *1 (9th Cir. Feb. 3, 2021);
24 *Young v. Lozano*, No. 2:20-cv-0350 TLN KJN (PR), 2020 WL 6270270, at *4 (E.D. Cal. Oct. 26,
25 2020); *Jackmon v. Fritz*, No. 16-07178 BLF (PR), 2018 WL 4219234, at *4-5 (N.D. Cal. Sept. 4,
26 2018); *Von Staich v. Ferguson*, No. 2:15-cv-1182 JAM DB P, 2018 WL 3322901, at *7 (E.D.
27 Cal. July 5, 2018) (adopted Sept. 27, 2018); *Michael v. Borders*, No. CV 17-7234 DOC (RAO),
28 2017 WL 6942434, at *2 (C.D. Cal. Dec. 11, 2017) (adopted by 2018 WL 400746 (C.D. Jan. 11,
2018); *Urenda v. Hatton*, No. 16-cv-02650-WHO (PR), 2017 WL 2335375, at *2 (N.D. Cal. May
30, 2017); *Ward v. Price*, 2017 WL 1354569, at *4; *Dunn v. Gonzales*, No. CV 13-2628 GHK
(FFM), 2014 WL 1333720, at *2 (C.D. Cal. Apr. 3, 2014); *Nieto-Benitez v. Parole Bd.*, No.
SACV 13-1212 JGB (AJW), 2014 WL 585437, at *4 (C.D. Cal. Feb. 10, 2014); *Reed v. Grounds*,
No. C 10-5803 CRB PR, 2011 WL 4853368, at *2 (N.D. Cal. Oct. 13, 2011).

1 *Novo* Mot. at 17-18.) But Plaintiffs’ evidence demonstrates that none of the inmates they relied on
2 were denied parole based just on their validation status. (*See* Shryock Decl. at Exs. B, D.) A
3 comprehensive evaluation was completed for each inmate. (*Id.*; *see also id.* at Ex. C.) ██████████
4 ██████████ Regardless, the
5 Ninth Circuit has regularly upheld CDCR’s validation process against due process challenges.
6 *See, e.g., Bruce v. Ylst*, 351 F.3d 1283, 1287-88 (9th Cir. 2003); *Castro v. Terhune*, 712 F.3d
7 1304, 1313 (9th Cir. 2013).

8 Based on the Magistrate Judge’s day-to-day management of this case and review of the
9 record, he correctly found that “Defendants parole procedures do not, by any means, manifest
10 anything approaching systemic and ongoing due process violations[.]” (R&R at 10.) This Court
11 should adopt that finding.

12 **III. THE MAGISTRATE JUDGE CORRECTLY FOUND THAT PLAINTIFFS FAILED TO**
13 **ESTABLISH A CURRENT, ONGOING SYSTEMIC DUE PROCESS VIOLATION RELATING**
14 **TO CDCR’S USE OF CONFIDENTIAL INFORMATION.**

15 Plaintiffs concede that all the *Wolff* procedural requirements, save for the advance written
16 notice requirement, are provided to class members during the disciplinary process. (Pls.’ *De Novo*
17 Mot. at 3 (plaintiffs “challenge Defendants’ systemic practice of denying them adequate notice
18 and an opportunity to marshal a defense”).) Plaintiffs also concede that each of the class
19 members’ disciplinary findings are supported by some evidence. (*Id.* (“Plaintiffs’ due process
20 allegations here are not predicated on the theory that the ultimate determination of the
21 disciplinary officers was unsupported[.]”).) Thus, the only element in dispute is whether class
22 members are provided with written notice of the charges against them in advance of the hearing.

23 The *Wolff* Court held that “written notice of the *charges* must be given to the disciplinary-
24 action defendant in order to inform him of the charges and to enable him to marshal the facts and
25 prepare a defense.” 418 U.S. at 539, 564 (1974) (emphasis added). However, Plaintiffs do not
26 dispute that class members are given advance written notice of the charges against them. (*See*
27 *generally* Pls.’ *De Novo* Mot.) Rather, they transform the phrase, “to marshal the facts and
28 prepare a defense,” into a separate, stand-alone requirement that CDCR provide each inmate with
advance written notice of all *evidence* against them without error. Error-free evidence, though a

1 laudable goal towards which CDCR strives, is not what the law requires, nor does the law require
2 that inmates be given unfettered access to all information, including confidential information, if it
3 may be considered by the Board. The Magistrate Judge properly rejected this claim.

4 Plaintiffs fail to prove by a preponderance of the evidence any current due process
5 violations, much less current and ongoing systemic violations that merit extension of the
6 Agreement. As recognized by the Magistrate Judge:

7 [A]ll that Plaintiffs have shown is that some or most (or even all) of the several dozen
8 examples of prisoner discipline were not completely error-free – however, what has
9 not been shown is that these asserted errors amount to ongoing and systemic
10 disciplining of prisoners in violation of the ‘some evidence’ standard described
above. Defendants, on the other hand, identify the correct standards and convincingly
argue that Plaintiffs’ arguments fail to show any widespread or systemic violation of
those standards.

11 (R&R at 7.) Nevertheless, Plaintiffs argue CDCR violates due process in two ways: (1) through
12 the “fabrication” or inadequate disclosure of confidential information used against class members
13 in their disciplinary proceedings, and (2) failing to ensure that the confidential information it uses
14 is reliable. (Pls.’ *De Novo* Mot. at 2-8.) Neither argument supports an extension of the settlement.

15 **A. CDCR Does Not “Fabricate” or Inadequately Disclose Confidential**
16 **Information.**

17 The Supreme Court has made clear, in identifying the safeguards that due process requires
18 in the context of prison disciplinary proceedings, that “courts should remember ‘the legitimate
19 institutional needs of assuring the safety of inmates and prisoners’ and avoid ‘burdensome
20 administrative requirements that might be susceptible to manipulation.’” *Zimmerlee v. Keeney*,
21 831 F.2d 183, 188 (9th Cir. 1987) (quoting *Superintendent v. Hill*, 472 U.S. 445, 454-55 (1985)).
22 “Whether notice satisfies due process is a question of law[.]” *Hopi Tribe v. Navajo Tribe*, 46 F.3d
23 908, 918 (9th Cir. 1995). These well-established principles are lost on Plaintiffs.

24 Plaintiffs fail to prove, by a preponderance of the evidence, any current and ongoing
25 systemic failure to disclose confidential information before disciplinary hearings. Plaintiffs
26 repeatedly attempt to conflate the evidence in their first extension motion with the evidence
27 before the Court now. Plaintiffs argue that the record since the Plaintiffs’ first extension motion,
28 during which time Plaintiffs filed a single enforcement motion, does not reflect sufficiently

1 “meaningful” changes to practices or enhanced training. (*See* Pls.’ *De Novo* Mot. at 4.) Yet the
 2 Magistrate Judge, in comparing the results of more recent disciplinary proceedings against
 3 disciplinary proceedings presented in the first motion, correctly found “a wholly different
 4 picture—one that leads the undersigned to arrive at the opposite conclusion.” (R&R at 3.)

5 Plaintiffs’ objections feature five purported examples of “fabricated” or otherwise
 6 inadequate disclosures. But Plaintiffs’ argument rests on a slender reed: namely, trying to show
 7 some discrepancy between the Confidential Information Disclosure Form and the underlying
 8 confidential information. The record supports no such claim—the alleged discrepancies are
 9 subjective, minor, and isolated, if not non-existent. (*See* R&R at 7.) Plaintiffs suggest this Court
 10 focus on alleged discrepancies between the Confidential Information Disclosure Forms and the
 11 underlying confidential information, but ignore the extensive evidence of guilt in each case.

12 Plaintiffs cite *Edwards v. Balisok*, 520 U.S. 641, 648 (1997) for the proposition that, “when
 13 the basis for attacking the judgment is not insufficiency of evidence, it is irrelevant” whether
 14 there is sufficient evidence in the record to support the prison hearing determination. (Pls.’ *De*
 15 *Novo* Mot. at 2-3). In so doing, Plaintiffs wish to simultaneously critique the adequacy with
 16 which evidence was disclosed, while denying a full picture of the evidence itself. *Edwards*
 17 demands no such tunnel vision. This Court must review the evidence in its totality, rather than
 18 just the cropped and misleading image presented by Plaintiffs in their briefing.⁵ And viewing the
 19 evidence in its complete form, not one of Plaintiffs’ examples shows current or systemic failures
 20 to fabricate evidence or disclose confidential information in connection with inmate disciplinary
 21 proceedings. Defendants address those examples here:

22 • 

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 24
 25
 26 ⁵ Plaintiffs submitted over 130 pages of additional evidence with their reply. (ECF
 27 Nos. 1446, 1448). Defendants objected and moved to strike the material, or alternatively
 28 requested leave to submit further briefing. (ECF No. 1455.) The Magistrate Judge denied the
 requests because he found the materials to be “unpersuasive” and further briefing was
 unnecessary. (R&R at 14 n.2.) Defendants reserve their right to dispute that evidence should this
 Court require additional briefing.

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In none of these examples—arguably the most “egregious” ones Plaintiffs selected for this Court’s focus and attention—were the inmates found guilty based on “fabricated” or undisclosed confidential information. A cursory review of the record reveals overwhelming evidence of guilt. Where confidential information was considered at the disciplinary hearing, it was timely provided to the inmate via a Confidential Information Disclosure Form and each inmate had the opportunity to dispute the allegations, and in most cases did so. This undermines any notion that inmates are somehow systemically provided inadequate notice of the charges against them. Defendants thoroughly demonstrated that each inmate in Plaintiffs’ examples received all the due process required by law.⁶ Accordingly, Plaintiffs have failed to prove by a preponderance of the evidence any current and systemic ongoing violation of their due process rights.

B. CDCR Ensures that Confidential Information Is Reliable.

Plaintiffs claim they do not challenge the sufficiency of the evidence; however, they do just that by claiming CDCR relies on unreliable confidential information. *See Castaneda v. Marshall*, No. 93-cv-03118 CW, 1997 WL 123253, at *5 (N.D. Cal. Mar. 10, 1997), *aff’d*, 142 F.3d 442 (9th Cir. 1998) (noting *Zimmerlee*’s reliability criteria are part of the “some evidence” analysis). Contrary to Plaintiffs’ arguments, the Magistrate Judge did not “ignore” the evidence or Plaintiffs’ “legal analysis.” Rather, he considered it and found that Plaintiffs failed to show by a preponderance of the evidence any current and systemic ongoing violations based on Defendants’ alleged failure to follow the reliability requirements of *Zimmerlee*, 831 F.2d at 186.

⁶ The charts attached to defense counsel’s declaration did not contain “80 pages of argument.” (*But see* Pls.’ *De Novo* Mot. at 10 n.4.) Rather, Defendants summarized and addressed Plaintiffs’ alleged evidence in a series of tables for the Court’s convenience. Plaintiffs responded to Defendants’ charts in their 50 pages of reply briefing, which was double what the Magistrate Judge provided—there is no prejudice to Plaintiffs. (ECF No. 1427.)

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In sum, Plaintiffs fail to establish, by a preponderance of the evidence, any current and ongoing systemic violation based on Defendants’ alleged failure to follow the reliability requirements of *Zimmerlee*. Rather, the record shows that Defendants adhere to the reliability procedures set forth in California’s regulations (Title 15, section 3321), which were not changed by the parties’ settlement.

C. The Magistrate Judge Properly Rejected Plaintiffs’ Unsupported Request for an Adverse Inference Because No Spoliation Occurred.

The Magistrate Judge properly rejected Plaintiffs’ request for a finding of spoliation and imposition of an adverse inference for four reasons: (1) Plaintiffs conceded that the evidence they claim was destroyed was not necessary or relevant to any claim in this case; (2) Plaintiffs made no showing that Defendants acted or failed to act with any culpable state of mind; (3) “it is far from certain” that Plaintiffs put CDCR on notice to preserve any potential recordings at issue; and

1 (4) Plaintiffs failed to establish the relevance of an overbroad category of recordings of meetings
 2 between staff and confidential informants. (*See* R&R at 12-13.) The Court should adopt the
 3 Magistrate Judge’s recommendation and reject Plaintiffs’ request because Plaintiffs fail to meet a
 4 single threshold necessary for an adverse inference based on alleged spoliation.

5
 6 **1. Plaintiffs Have Not Established An Obligation to Preserve Recordings Before September 2019.**

7 Plaintiffs have not established that CDCR had an obligation to preserve confidential
 8 informant recordings before Plaintiffs’ September 2019 e-mail.⁷ (*See* Lyons Decl. Ex. K.)
 9 Following the e-mail, Defendants promptly instituted a litigation hold of the requested material.
 10 (J. Harden Decl. in Support of Defs.’ Opp’n, ECF No. 1419-7 (“Harden Decl.”) ¶ 25; *see also*
 11 Meeropol Decl. Ex. BT at 55-58.) The Magistrate Judge correctly found that there was no earlier
 12 obligation to preserve recordings.

13 The three alleged “triggering events” Plaintiffs identified before September 2019 did not
 14 put Defendants on notice to preserve recordings. *See Apple Inc. v. Samsung Elecs. Co.*, 888 F.
 15 Supp. 2d 976, 991 (N.D. Cal. 2012). Defendants have been preserving and producing thousands
 16 of documents in connection with the settlement. Plaintiffs’ allegation of “CDCR’s systemic
 17 falsification of confidential disclosures” (Pls.’ 2d Mot. Extend at 25 & n.5), is far too attenuated a
 18 connection to constitute notice that *all* confidential interview recordings were potentially relevant
 19 to the litigation. Similarly, Plaintiffs’ then “current thinking” in a meet and confer that they were
 20 “open to negotiating,” as they proposed modifications to CDCR’s established production
 21 obligations under the settlement agreement, did not trigger a preservation obligation. (*See* Lyons
 22 Decl. Ex. O.) At the time of the meet and confer, CDCR was under no obligation to produce
 23 recordings or transcripts, and its production obligations had been previously negotiated by the
 24 parties and extensively enumerated in the Agreement. (*Id.*; *see generally* Agreement.) Lastly,

25 [REDACTED]
 26 [REDACTED]

27 ⁷ The existence of a duty to preserve only certain narrow categories of confidential
 28 interview recordings (in homicide and PREA investigations) highlights the lack of a duty to
 preserve any other confidential interview recordings. (Harden Decl. ¶ 25.)

1 [REDACTED]
2 [REDACTED]
3 [REDACTED] it could not have reasonably served as sufficient notice
4 that all confidential interview recordings were now relevant to warrant preservation.

5 Plaintiffs rely on a Third Circuit case in which the court ordered the parties to maintain all
6 relevant evidence, and a party then intentionally destroyed indisputably relevant evidence before
7 a settlement agreement and consent decree were entered. *Institute for Motivational Living, Inc. v.*
8 *Doulos Institute for Strategic Consulting, Inc.*, 110 F. App'x 283, 285 (3d Cir. 2004) (sanctioning
9 that pre-settlement-agreement conduct after settlement agreement entered). (See Pls.' *De Novo*
10 *Mot.* at 13.) This case is distinguishable and does not support Plaintiffs' argument. Here,
11 Plaintiffs seek an adverse inference for the destruction of confidential recordings that were
12 indisputably beyond the scope of this case, that were *not* subject to a preservation order, and that
13 were allegedly destroyed after this Court approved the parties' settlement. *But see Duolos*
14 *Institute*, 110 F. App'x at 287-88. The Magistrate Judge correctly found that "it does not appear
15 that any of Plaintiff's cited authorities would be even arguably applicable in the present context."
16 (R&R at 12.) Neither Plaintiffs' factual nor legal arguments establish that CDCR was under a
17 duty to maintain confidential interview recordings before Plaintiffs' September 2019 e-mail.

18 **2. Plaintiffs Have Not Established That Any Recordings Were**
19 **Destroyed with a Culpable State of Mind.**

20 Plaintiffs cannot establish CDCR deleted recordings "with a culpable state of mind." *See*
21 *Apple Inc.*, 888 F. Supp. 2d at 991. While a finding of bad faith is not required, a court does not
22 abuse its discretion in rejecting an adverse inference "[w]hen relevant evidence is lost
23 accidentally or for an innocent reason." *Med. Lab. Mgmt. Consultants v. Am. Broad. Co., Inc.*,
24 306 F.3d 806, 824 (9th Cir. 2002). Any decision not to retain confidential informant interview
25 recordings prior to the issuance of the October 2019 litigation hold was done without a culpable
26 state of mind given the fact there was no policy in place to create the recordings, let alone retain
27 them. (Harden Decl. ¶ 25; *see also* Meeropol Decl. Ex. BT at 55-58.)
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1 Plaintiffs argue that even negligent destruction of these recordings can form the basis for
2 sanctions. (Pls.’ *De Novo* Mot. at 14.) The Ninth Circuit and this district have rejected this
3 contention—negligence does not support an adverse inference. *See Med. Lab. Mgmt. Consultants*,
4 306 F.3d at 824 (affirming rejection of adverse inference in “the absence of bad faith or
5 intentional conduct”). But even if that were the law, Plaintiffs have not established that any
6 confidential interview recordings were negligently destroyed. Plaintiffs rely entirely on
7 conclusory allegations and hyperbole, arguing that Defendants “clearly were negligent,” “knew
8 the recordings were relevant to the litigation,” and “lied,” (Pls.’ *De Novo* Mot. at 14),⁸ apparently
9 in an effort to avoid the actual standard for negligence, which requires breach of a duty. As
10 discussed *supra*, there was no duty to preserve these recordings; without such a duty, there cannot
11 have been any negligent destruction of recordings. Because Plaintiffs cannot establish that any
12 recording was destroyed with any culpable state of mind, their spoliation argument fails.

13 **3. Plaintiffs Have Not Established that Any Destroyed Recordings Were**
14 **Relevant to Any Claim or Defense In This Action.**

15 The Magistrate Judge correctly found that Plaintiffs have not established how a broad
16 category of interview recordings would be relevant, rather than merely hoping their contents
17 might be relevant. (R&R at 12-13.); *See Apple Inc.*, 888 F. Supp. 2d at 989. Plaintiffs have, in
18 fact, conceded that the recordings were not necessary for their case. (R&R at 12; Pls.’ 2d Mot.
19 Extend at 31.) Despite that concession, Plaintiffs now dismiss the Magistrate Judge’s analysis and
20 consideration of Plaintiffs’ arguments as failing to “address or acknowledge” them, when he
21 correctly considered and found Plaintiffs’ arguments unpersuasive. (R&R at 12-13.) Plaintiffs
22 also dismiss class members’ own review and initialing of debriefing reports that verified their
23 accuracy, arguing that despite that verification by the interview subjects themselves, Plaintiffs
24 alone could have determined the accuracy of debriefing reports. (Pls.’ *De Novo* Mot. at 15-16.)

25 ⁸ Plaintiffs raise several dubious, factually unsupported, legally far-reaching and
26 misplaced arguments seeking to keep this case alive that informs whether Plaintiffs’ work on this
27 motion is reasonably performed, which is required for Plaintiffs to recover their attorneys’ fees
28 their work reasonable. Where Plaintiffs go so far to argue that “Defendants lied” in public filings,
without any factual or legal basis, Defendants will object to fees for any unreasonable work
performed on this motion or subsequent proceedings seeking to further extend the settlement.

1 The Magistrate Judge correctly rejected Plaintiffs’ arguments as, at best, a “hop[e] that [the
2 recordings] might be relevant.” (R&R at 13.) Because Plaintiffs have not demonstrated that any
3 relevant evidence was destroyed, their spoliation claim should be denied.

4 **IV. INMATES’ PLACEMENT AND RETENTION IN THE RCGP DOES NOT IMPLICATE A**
5 **DUE PROCESS INTEREST, AND IF IT DOES, THE MAGISTRATE JUDGE CORRECTLY**
6 **FOUND THAT CDCR’S PROCEDURES SATISFY CONSTITUTIONAL REQUIREMENTS.**

7 **A. There Is No Liberty Interest in Avoiding RCGP Placement or Retention.**

8 Plaintiffs do not address Defendants’ argument that RCGP placement does not implicate a
9 liberty interest, which the Magistrate Judge found to be “both compelling and persuasive.” (R&R
10 at 10; *see* Pls.’ *De Novo* Mot. at 20 n.9.) Plaintiffs have the burden of showing, by a
11 preponderance of the evidence, that there are current and ongoing systemic violations of due
12 process. (Agreement ¶ 41.) That necessarily requires a showing of a liberty interest in avoiding
13 RCGP placement or retention based on the current record in this action. Plaintiffs failed to make
14 that record in their second extension motion.

15 Since the Court last extended the settlement, Plaintiffs did not file a single enforcement
16 motion alleging that Defendants failed to comply with the terms governing the RCGP. The
17 Agreement is clear, that “[i]f Plaintiffs’ counsel contends that CDCR has abused its discretion in
18 making housing decisions . . . that concern may be raised . . . in accordance with the dispute
19 resolution and enforcement procedures” in the Agreement, rather than extension proceedings.
20 (Agreement ¶ 27.) Enforcement motions may not be prerequisites to an extension motion, but if
21 Plaintiffs had any evidence to suggest that their rights were being violated in the RCGP, surely
22 they would have raised the issue during the case’s extended monitoring period. Plaintiffs know
23 how to file enforcement motions, including motions concerning the RCGP (which they brought
24 during the settlement’s original two-year monitoring period). (*See e.g.*, ECF Nos. 513, 524, 553,
702, 706, 712, 728, 735, 737.)

25 The conditions in the RCGP do not give rise to a due process interest because they are not
26 atypical or burdensome. The RCGP only implicates a due process right if it “imposes atypical and
27 significant hardship on the inmate in relation to the ordinary incidents of prison life.” *Sandin v.*
28 *Connor*, 515 U.S. 472, 483-87 (1995); *see also Meachum*, 427 U.S. at 225 (inmates have no due

1 process right to hearing before being transferred to a less-favorable institution). Three guideposts
 2 frame the inquiry into whether housing is atypical and significant: (1) whether the challenged
 3 condition “mirrored those conditions imposed upon inmates in administrative segregation and
 4 protective custody,” and thus comported with the prison’s discretionary authority; (2) the duration
 5 of the condition, and the degree of restraint imposed; and (3) whether the state’s action will
 6 inevitably affect the duration of the inmate’s sentence. *Sandin*, 515 U.S. at 486-87; *Keenan v.*
 7 *Hall*, 83 F.3d 1083, 1089 (9th Cir. 1996). None of the above considerations point towards
 8 atypical and burdensome conditions implicating a due process interest.

9 **1. Conditions in the RCGP Mirror Conditions in High Security Housing**
 10 **Units Throughout CDCR.**

11 None of Plaintiffs’ complaints regarding conditions in the RCGP implicate a due process
 12 interest. The location of the RCGP cannot give rise to a due process interest, both because the
 13 Constitution does not “guarantee that the convicted prisoner will be placed in any particular
 14 prison,” *Meachum*, 427 U.S. at 224, and because the parties negotiated (and the Court approved)
 15 the RCGP’s location. (*See* Order Final Approval 2, Jan. 26, 2016, ECF No. 488.) *See also*
 16 *McKune v. Lile*, 536 U.S. 24, 39 (2002) (“It is well settled that the decision where to house
 17 inmates is at the core of prison administrators’ expertise.”). Inmates in the RCGP are permitted to
 18 receive bi-weekly contact and non-contact visits and to use the telephone to contact family and
 19 friends, the same amount permitted for general population inmates. (L. Kirby Decl. Supp. Defs.’
 20 Opp’n, ECF No. 1419-8 (“Kirby Decl.”) ¶¶ 11, 13-14, 21, 24-26.) Plaintiffs’ assumption that
 21 general population inmates receive more visitation than RCGP inmates is false, and regardless, is
 22 insufficient to establish a due process interest.

23 The social interaction available to inmates in the RCGP is also comparable to, or even
 24 exceeds, interaction available to general population high-security inmates in similar
 25 circumstances. The eighty inmates housed in the RCGP at the time the extension motion was
 26 briefed have serious safety concerns, and are provided social interaction to the extent that CDCR
 27 can continue to provide for their safety. (*See* Kirby Decl. ¶¶ 6-10.) Pelican Bay correctional staff
 28 constantly evaluate the RCGP population to determine how to safely assign inmates to groups,

1 which resulted in thirty-two inmates being assigned to six compatible groups at the time this issue
2 was briefed. (*Id.* at ¶¶ 4-5, 10, 20, 32-34.) There are more inmates in groups now than when
3 CDCR responded to Plaintiffs’ first extension motion in March 2018, and inmates may socialize
4 both within their groups outside of their cells and along the tier of their housing units while in
5 their cells. Even inmates on walk-alone status, which at the time of briefing was only ten inmates,
6 have opportunities for social interaction, regular access to telephone calls, contact and non-
7 contact visits, educational programs, and self-help programs, commensurate with inmates in other
8 high-security general population inmates. (*Id.* at ¶¶ 8, 21, 22, 30.) The Ninth Circuit found that
9 CDCR’s use of walk-alone status substantially complies with the settlement. *Ashker v. Newsom*,
10 968 F.3d 939, 944-46 (2020).

11 Inmates in the RCGP also have access to jobs to a comparable or greater extent to inmates
12 in general population—not all inmates get jobs, even in the general population. (*Id.* at ¶¶ 22, 27.)
13 Forty-five percent of inmates in the RCGP have jobs, which is more than the thirty-six percent of
14 inmates with jobs in Pelican Bay’s general population. (*Id.*) Not only are conditions in the RCGP
15 neither atypical nor present a significant hardship; they provide programming that is comparable
16 to, or in the case of job opportunities, exceeds, that available to inmates in comparable high-
17 security general population housing.

18 **2. Placement and Retention in the RCGP Is of Limited Duration.**

19 Plaintiffs argue that RCGP placement implicates a due process interest because it is
20 “indefinite” (Pls.’ 2d Mot. Extend at 56), but this is both unsupported and contradicted by the
21 record. Inmates move into and out of the RCGP according to the agreed-upon criteria outlined in
22 the Agreement. (Agreement ¶ 27.) Reviews of an inmate’s placement are completed every 180
23 days. (*Id.*) Almost seventy inmates have been transferred from the RCGP to other housing units
24 since the RCGP opened in January 2016. (Kirby Decl. ¶¶ 18, 35-37.) If Pelican Bay’s
25 Institutional Classification Committee determines that the “demonstrated threat to the inmate’s
26 personal safety” that required him to be housed in the RCGP “no longer exists,” he is referred to
27 the Departmental Review Board for potential transfer to the general population or other
28 appropriate housing. (*Id.*) As with any other housing determination, an inmate who disagrees with

1 his housing assignment can challenge the assignment, including through CDCR’s administrative
2 grievance process, habeas corpus proceedings, or a separate civil-rights lawsuit. And Plaintiffs’
3 counsel can also challenge any particular RCGP housing decision pursuant to the Agreement;
4 however, they did not do so even a single time during the year of extended monitoring, implying
5 there were no decisions that merited any challenge. (Agreement ¶ 28.) These are the procedures
6 that Plaintiffs negotiated, agreed to, and the Court approved. Ultimately, Plaintiffs disagree with
7 the housing committees’ determinations, and claim that because of these disagreements,
8 placement is “indefinite.” But, if CDCR released the inmate to the general population while
9 aware that a threat to his safety still existed, it would be breaching its constitutional duty to
10 protect inmates in its care. *See Farmer v. Brennan*, 511 U.S. 825, 833 (1994) (noting prison
11 officials’ duty “to protect prisoners from violence at the hands of other prisoners”). And CDCR
12 could be liable if the inmate, or nearby inmates or staff, were injured in an accident it foresaw.
13 Plaintiffs do not, and cannot, point to any case where threats to the inmate’s safety ceased to exist
14 and yet CDCR held that inmate in RCGP indeterminately.

15 **3. RCGP Placement Does Not Impact Inmates’ Sentences.**

16 The RCGP does not affect the duration of the inmate’s sentence or his eligibility for parole.
17 *See Sandin*, 515 U.S. at 486-87. Comparable to the circumstances that the Supreme Court
18 considered in *Sandin*, no statute or regulation requires inmates in the RCGP to be denied parole, a
19 decision that is dependent on “a myriad of considerations” and has its own procedural protections.
20 *See id.* at 487. Even if Plaintiffs met their burden to show that RCGP placement *could* impact
21 parole considerations, a due process interest only arises if the effect is inevitable. *See id.* Plaintiffs
22 have not made any such showing here.

23 **B. Inmates Are Assigned and Retained in the RCGP Under Negotiated and** 24 **Court-Approved Procedures Consistent with Due Process.**

25 If the Court finds that RCGP placement implicates due process, the Court-approved
26 procedures for assignment and retention in the RCGP are constitutionally adequate. Plaintiffs do
27 not point to any departure from the negotiated and Court-approved procedures, and contrary to
28 their claims, they “quibble with [alleged] errors in individual placement and retention

1 determinations.” (Pls.’ *De Novo* Mot. at 20.) This falls short of their burden to show a current and
2 ongoing systemic due process violation to extend the settlement.

3 If there is a due process interest in avoiding RCGP placement, which there is not, then
4 inmates are entitled to procedural protections of adequate notice, an opportunity to be heard, and
5 periodic review. *Bruce v. Ylst*, 351 F.3d 1283, 1287 (9th Cir. 2003) (citing *Toussaint v.*
6 *McCarthy*, 801 F.2d 1080, 1100-01 (9th Cir. 1986)). The settlement’s terms are consistent with
7 these standards, the Court approved them, and CDCR has implemented them. The Magistrate
8 Judge correctly found that “Plaintiffs’ identification of flaws in the RCGP placement and
9 retention procedures do not amount to systemic and ongoing due process violations that would
10 justify extending the Agreement,” (R&R at 10), and the Court should adopt that recommendation.

11 Plaintiffs essentially contest the sufficiency of the evidence on which CDCR relies in
12 determining that inmates still face safety concerns in the general population, rather than the
13 process by which inmates are provided notice. (*See* Pls.’ *De Novo* Mot. at 20-21.) An extension
14 motion is not the vehicle to contest individual inmates’ housing. And, rather than address the
15 evidence showing that inmates in the RCGP receive sufficient notice, an opportunity to be heard,
16 and periodic review of their RCGP placement and retention (*see* Defs.’ Opp’n at 47-62), Plaintiffs
17 ask the Court to look solely to its prior conclusion to reject the Magistrate Judge’s findings and
18 recommendation, arguing that “Plaintiffs made an even stronger showing.” (Pls.’ *De Novo* Mot.
19 at 22.) The Magistrate Judge correctly found that Plaintiffs fall short of carrying their burden to
20 extend the settlement.

21 Plaintiffs’ alleged “showing” amounts to a disagreement with the evidence on which CDCR
22 relies to evaluate the safety concerns RCGP inmates face in the general population. (*See id.* at 15-
23 16.) Plaintiffs rely on their counsel’s testimony and personal evaluation of threats to inmates’
24 safety (as if they were experts in corrections, which they are not), and ask the Court to substitute
25 that inadmissible evidence for CDCR’s evaluation of how best to manage its prison population.
26 (*See* Pls.’ 2d Mot. Extend at 52-57 (relying on counsel’s testimony in arguing that CDCR’s
27 evaluation of safety threats faced by RCGP inmates was inadequate).) But CDCR is uniquely
28 positioned to know whether an inmate is subject to harm, and courts must defer to CDCR’s

1 judgment on such issues. *See Norwood v. Vance*, 591 F.3d 1062, 1066 (9th Cir. 2010) (“It is well
 2 established that judges and juries must defer to prison officials’ expert judgments.”). Even
 3 Plaintiffs agreed that CDCR retains that discretion. (Agreement ¶ 27.) Plaintiffs’ disagreement
 4 with CDCR’s interpretation of evidence fails to establish a current and ongoing, systemic due-
 5 process violation, and fails to provide deference to CDCR officials.

6 **V. PLAINTIFFS SHOW THEIR OVERREACH BY SEEKING REMEDIES NOWHERE**
 7 **CONTEMPLATED BY THE SETTLEMENT.**

8 Plaintiffs continue to seek remedies—other than more monitoring under paragraph 41—to
 9 which they are not entitled, despite two court orders rejecting the availability of such relief. Even
 10 in this Court’s first extension order, which Plaintiffs tout as “law of the case,” the Court rejected
 11 Plaintiffs’ argument that they were entitled to other remedies beyond one more year of settlement
 12 monitoring. (ECF No. 1440 at 56 n.10 (holding that “Plaintiffs have not shown that the Court can
 13 take any action under paragraph 41 other than to extend the settlement agreement”).)

14 This Court should not be sidetracked by Plaintiffs’ misdirection. A court’s authority to
 15 grant relief under a settlement is defined by the agreement’s terms. *See William Keeton Enters.,*
 16 *Inc. v. A All Am. Strip-O-Rama, Inc.*, 74 F.3d 178, 182 (9th Cir. 1996) (reversing injunction
 17 because it fell outside the scope of the parties’ agreement). Here, Plaintiffs seek to extend the
 18 Court’s jurisdiction under paragraph 41, which provides for one remedy: up to twelve months of
 19 more monitoring. That is all. Plaintiffs cannot use this motion to modify the Agreement.⁹

20 **CONCLUSION**

21 It is time to terminate this case.

22 ///

23 ///

24 ///

25 ///

26 _____
 27 ⁹ With one sentence, Plaintiffs ask this Court to modify the Agreement under Federal Rule
 28 of Civil Procedure 60(a). Plaintiffs have not met their evidentiary burden under Rule 60(a), nor
 filed a properly noticed and supported motion. The Court should reject Plaintiffs’ latest effort to
 rewrite the Agreement.

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Dated: September 8, 2021

Respectfully submitted,

ROB BONTA
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/s/ Adriano Hrvatin

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